

# The Norwegian Parliament Rules of Procedure

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# Stortinget The Norwegian Parliament Rules of Procedure

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# Contents

<b>Rules of Proc</b>	cedure	2	7
Chapter 1	How the Storting is constituted		7
	§ 1	Constitution after a general election	7
	§ 2	Constitution of each new session of the	
		Storting in the same electoral term	8
	§ 3	The Preparatory Credentials Committee	8
	§4	How the Members are seated in the Storting Chamber	9
	§ 5	Leave of absence	9
Chapter 2	The 1	Presidents and the Secretaries	9
	§6	The election of Presidents and Secretaries	9
	§ 7	The Presidium of the Storting	10
	§ 8	When the President, Vice Presidents or Secretaries are absent	10
	§ 9	Presiding over the sittings of the Storting	10
Chapter 3	The e	committees of the Storting	11
	§ 10	The Election Committee	11
	§ 11	The Storting's permanent committees	11
	§12	The standing committees of the Storting	11
	§13	Composition of the standing committees	12
	§ 14 2	The division of work between the standing committees	12
	§ 15 2	The Standing Committee on Scrutiny and Constitutional Affairs	
	§ 16 2	The Enlarged Committee on Foreign Affairs and Defence	16
	§ 17	The European Consultative Committee	18
	§ 18	Special committees	

	§ 19 Commissions of enquiry	20	
Chapter 4	The working procedures of the committees	20	
	§ 20 Election of a committee's leadership,		
	convening meetings, attendance rules, etc	20	
	§ 21 Substitute Members	21	
	§ 22 The allocation of matters to the committees	21	
	§ 23 Time limits for submitting matters	23	
	§ 24 Spokespersons for committee matters	23	
	§ 25 Committee meetings	24	
	§ 26 Voting in the committees	24	
	§ 27 Committee hearings	24	
	§ 28 Committee travel	26	
	§ 29 How committee business is recorded	26	
	§ 30 How committees deal with Private Member's Motions	26	
	§ 31 <i>Committee recommendations to the Storting</i>	<u>2</u> 0 27	
	§ 32 The Presidium's supervision of the time limits set by the committees		
Chapter 5	How sittings of the Storting are convened and adjourned		
	§ 33 Convening sittings of the Storting	29	
	§ 34 Sittings of the Storting	29	
	§ 35 The programme for sittings of the Storting	29	
	§ 36 Sittings in camera		
	§ 37 Adjourning the proceedings of the Storting in June	30	
Chapter 6	The Storting's working procedures		
	§ 38 How Royal Propositions and proposals are presented and delivered	31	
	§ 39 How Royal Propositions and proposals are considered	31	
	§ 40 Proposals put forward while a matter is		
	under consideration	32	

	§ 41 How proposals to postpone a matter or to send a matter back to a committee are		
	considered		
	§ 42 How Bills are considered	33	
	§ 43 How the Fiscal Budget and the National Budget are considered	34	
	§ 44 How matters of constitutional responsibility are considered	35	
	§ 45 Oral statements to the Storting by members of the Government	35	
	§ 46 How committee recommendations are made available	36	
	§ 47 List of the matters which the Government intends to put forward and matters for consideration	36	
	§ 48 Matters which have not been conclusively dealt with within a Storting session or electoral term	37	
	§ 49 Summoning persons to appear before the Storting	37	
	§ 50 Requesting the submission of documents	38	
Chapter 7	Debates in the Storting		
	§ 51 Lists of speakers and limits on the duration of debates	38	
	§ 52 General limits on speaking time	39	
	§ 53 Remarks and replies to direct questions	40	
	§ 54 <i>Questions that it is desirable to bring up</i> before the adjournment of a sitting	40	
	§ 55 Rules of conduct for speakers	40	
	§ 56 General rules of conduct during proceedings	41	
	§ 57 Participation of members of the Government in proceedings	41	
	§ 58 Breaches of the Rules of Procedure	41	
Chapter 8	Voting	41	
-	§ 59 How votes are organized	41	

	§ 60 How votes are conducted	42
	§ 61 Whether votes require a simple or a relative majority	42
	§ 62 The requirement of a vote before a sitting is adjourned	43
Chapter 9	The Records of the Storting, and Dispatch of	
	Business	
	§ 63 The Records of the Storting	43
	§ 64 Inspection and correction of the Records	43
	§ 65 Dispatch of approved business	44
	§ 66 The signing of decisions adopted in the Storting	44
	§ 67 The signing of the Record of Proceedings	44
Chapter 10	Interpellations and Questions	44
	§ 68 Interpellations	44
	§ 69 Questions to the Presidium	46
	§ 70 Questions to be answered in writing	46
	§ 71 When Question Time is held	47
	§ 72 Oral Question Time	47
	§73 Ordinary Question Time	48
	§74 Requests for access to documents	49
Chapter 11	Miscellaneous Provisions	50
	§ 75 Members' duty of secrecy	50
	§ 76 Register of Members of the Storting's	
	Appointments and Economic Interests	50
	§ 77 Parliamentary party groups	50
	§ 78 Order in the Storting building	51
	§ 79 Departure from the Rules of Procedure	51
Appendix	Rules for Public Scrutiny Hearings	53

# **Rules of Procedure**

#### Chapter 1 How the Storting is constituted

#### § 1 Constitution after a general election

When the Storting assembles after a general election, the post of President shall on request be temporarily assumed by the President of the previous Storting. In the absence of the Member in question, the post of the President shall be temporarily assumed by, in order of priority:

- 1. the highest ranking Member of the previous Storting's Vice Presidents
- the Member present with the greatest length of service in the Storting. If two or more have been Members of the Storting for an equal length of time, the oldest shall have precedence.

The President calls the roll and receives the credentials of the Members and the Substitute Members. The Rules of Procedure are approved. Notifications of absence and applications for leave are reported and decided on.

A committee is elected to examine the credentials. The parliamentary party groups shall as far as possible be proportionally represented on the committee. In addition to the credentials, the committee deals with the recommendation from the Preparatory Credentials Committee. Until the credentials have been approved, the Members of the Storting have a temporary right to sit and to vote.

After the recommendation from the Credentials Committee has been dealt with, the Storting elects Presidents and Secretaries (cf. § 6).

Then the President declares the Storting lawfully constituted and reports this to the King.

After the elections and the counting of votes ordered by the Storting in pursuance of §§ 13–3 and 14–1 of the Representation of the People Act<sup>1</sup>, cr<u>edentials must be examined at the</u> earliest opportunity.

<sup>&</sup>lt;sup>1</sup> Act no. 57 of 28 June 2002 relating to parliamentary and local government elections

#### § 2 Constitution of each new session of the Storting in the same electoral term

At each new session of the Storting in the same electoral term, the same rules shall be observed as prescribed for the first Storting of the term, apart from what is stated in § 1 concerning credentials.

#### § 3 The Preparatory Credentials Committee

On the recommendation of the Election Committee, the Storting shall at its last sitting in the electoral term elect from among its Members a committee to examine provisionally the credentials of the Members and Substitute Members of the new Storting. At the same time the Storting elects as many Substitute Members as there are Members in the committee, and also elects the chair and the vice chair of the committee. As far as possible the parliamentary party groups should be proportionally represented on the committee.

The Preparatory Credentials Committee assembles when summoned by the chair. As far as necessary it shall consider and report on the contents of the documents received by the Storting in accordance with the Election Act and on all appeals and complaints submitted in due time insofar as they may effect decisions on credentials. On behalf of the Storting the committee is authorized to obtain any information which it deems necessary in this connection.

The Preparatory Credentials Committee shall, before the Storting assembles, present to the Storting's administration a provisional recommendation concerning all questions relating to the election and credentials which may affect the composition of the new Storting. The committee ceases to function on the day before the new Storting assembles.

If the Preparatory Committee is obliged to submit its provisional recommendation concerning approval or rejection of credentials before it has managed to obtain the necessary information on each individual's credentials, it must give a special account in its recommendation of the reasons for the delay and state when a final decision may be available.

The provisional recommendation and all annexes to it must be duly registered and presented to the Credentials Committee of the new Storting as soon as the committee meets (cf. § 1). The recommendation must not be made public by the Preparatory Credentials Committee.

#### § 4 How the Members are seated in the Storting Chamber

In the Storting Chamber, Members shall be seated in the alphabetical order of their constituencies.

#### § 5 Leave of absence

Applications for leave of absence are dealt with by the Storting on the recommendation of the Presidium. Members who have been on leave shall report on their return to the Storting's administration.

#### **Chapter 2 The Presidents and the Secretaries**

#### § 6 The election of Presidents and Secretaries

At the beginning of a new Storting session, the Storting shall elect a President, a First Vice President, a Second Vice President, a Third Vice President, a Fourth Vice President, a Fifth Vice President, a Secretary and a Vice Secretary.

In the first election of the President and Vice Presidents of the Storting during the electoral term, ballots shall be held by means of unsigned ballot papers. In subsequent elections during the same electoral term, the rules laid down in § 60, first paragraph, subparagraph a) shall apply, unless the conditions for voting by unsigned ballot papers in § 60, first paragraph, subparagraph d) are present.

For the election of Presidents and Secretaries, a simple majority is required, i.e. over half of the votes cast. If none of the candidates obtains such a majority in the first ballot or in a free re-election, a tied ballot shall be held restricted to the two candidates who received the greatest number of votes, cf. § 61, second paragraph.

If at least one-fifth of the Members of the Storting send the President a written demand for a new election of the President of the Storting or a Vice President, the Storting shall carry out such an election.

#### § 7 The Presidium of the Storting

The President of the Storting and the five Vice Presidents constitute the Presidium. The President of the Storting is the chair of the Presidium; the First Vice President is the deputy chair.

The Presidium has a quorum when at least three of its members are present. The President of the Storting conducts the proceedings of the Storting on behalf of the Presidium. When the Storting is not in session, the President may adopt such measures as may be necessary concerning the internal affairs of the Storting.

#### § 8 When the President, Vice Presidents or Secretaries are absent

If the President is obliged to be absent, the First Vice President deputizes as temporary President for the period in question. If the President or one of the Vice Presidents is absent for an extended period of time, the Storting may elect a temporary President for the period of absence.

Temporary Secretaries may also be elected to deputize for a Secretary who is absent for an extended period of time.

#### § 9 Presiding over the sittings of the Storting

The President of the Storting presides over the sittings of the Storting. The President may hand over this duty to a Vice President or a temporary President elected under § 8, first paragraph, or an interim President that the Storting has elected for a shorter period of time. Vice Presidents, temporary Presidents and interim Presidents have the same authority as the President when presiding over sittings of the Storting.

The Vice Secretary may deputize for the Secretary.

The President presiding over a particular sitting may not simultaneously participate in the debate on an issue. Anyone who has participated in a debate on an issue may not preside over a sitting during the subsequent debate on that issue.

#### Chapter 3 The committees of the Storting

#### § 10 The Election Committee

Immediately after the Storting has been constituted, an Election Committee of 37 members is elected. The parliamentary party groups should as far as possible be proportionally represented on it. The geographical distribution of constituencies should also be taken into account. The Election Committee decides the composition of the permanent committees of the Storting.

The Election Committee makes a recommendation concerning all the elections which the Storting assigns it to prepare. The recommendation shall be completed as soon as possible after receipt of the assignment.

The members of the Election Committee serve for the whole electoral term. If vacancies arise, the missing member should be replaced by means of a new election as soon as possible.

The Storting also elects substitutes to the Election Committee, according to the same principles as stated in the first paragraph. These substitutes shall be summoned to attend in any case of absence of a committee member.

#### § 11 The Storting's permanent committees

The Storting may at any time decide to increase or reduce the number both of permanent committees and of the number of members on those committees.

The composition of the committees shall remain unchanged throughout all the sessions within the same electoral term. This does not apply if vacancies necessitate changes, the parliamentary party groups propose changes relating to Members from their own groups, or the Storting has made a specific decision to the contrary.

#### § 12 The standing committees of the Storting

All the Members of the Storting, except the President, shall be assigned to one of the following committees:

- 1. The Standing Committee on Labour and Social Affairs
- 2. The Standing Committee on Energy and the Environment

- 3. The Standing Committee on Family and Cultural Affairs
- 4. The Standing Committee on Finance and Economic Affairs
- 5. The Standing Committee on Health and Care Services
- 6. The Standing Committee on Justice
- 7. The Standing Committee on Local Government and Public Administration
- 8. The Standing Committee on Scrutiny and Constitutional Affairs
- 9. The Standing Committee on Business and Industry
- 10. The Standing Committee on Transport and Communications
- 11. The Standing Committee on Education and Research
- 12. The Standing Committee on Foreign Affairs and Defence

# § 13 Composition of the standing committees

As soon as the Election Committee has been elected, it appoints the members of the standing committees of the Storting, cf. § 10.

To the extent possible, all parties should be proportionally represented in all the standing committees.

All parliamentary party groups shall be represented in the Standing Committee on Finance and Economic Affairs and shall have the right to be represented in the Standing Committee on Scrutiny and Constitutional Affairs. For parliamentary party groups that are not represented in all committees, the Election Committee, at the request of the party group in question, may in special cases grant an exception from the duty to be represented in the Standing Committee on Finance and Economic Affairs. For these parliamentary party groups the Election Committee may grant approval that either the member of the Standing Committee on Finance and Economic Affairs or the member of the Standing Committee on Scrutiny and Constitutional Affairs may also be a member of another standing committees.

The Election Committee submits a printed report of the appointments to the Storting.

12

# $\S14\,How\,matters\,are\,assigned\,to\,the\,standing\,committees$

The principal rule governing the division of work is:

- 1. The Standing Committee on Labour and Social Affairs: Matters relating to the labour market and the working environment; work-related benefits; pensions; social benefits; and policy regarding persons with disabilities.
- 2. The Standing Committee on Energy and the Environment: Matters relating to oil; energy; watercourses; and environmental protection.
- 3. The Standing Committee on Family and Cultural Affairs: Matters relating to families, children and young people; gender equality; consumer affairs, including matters relating to debt settlement; church, religious and belief communities; culture and cultural heritage.
- 4. The Standing Committee on Finance and Economic Affairs: Matters relating to economic policy; asset and debt management; financial administration; financial markets; accounting and auditing; National Insurance revenues; taxes, duties, tariffs and appropriations to the Storting. For consideration of the Fiscal Budget and the National Budget, see §43.
- 5. The Standing Committee on Health and Care Services: Matters relating to health services; care and attendance services; public health; drug and alcohol policy; and pharmaceuticals.
- 6. The Standing Committee on Justice: Matters relating to the judicial system; the correctional services; the police; other judicial issues; civil preparedness; ex gratia payments; general public administration legislation; the penal code; procedural legislation; general civil legislation; and reports from the National Human Rights Institution and other issues relating to the institution's activities.
- 7. The Standing Committee on Local Government and Public Administration: Matters relating to local government; regional and rural policy; block grants to municipalities and counties; immigration policy; housing policy; building and construction; regional planning; national minorities; Sami issues except the regulations on election to the Sámi Parliament; matters relating to the organization and operation of government agencies; government administration; personnel policy for

state employees including pay; appropriations to the Royal Household; and political party funding and support.

- 8. The Standing Committee on Scrutiny and Constitutional Affairs: Constitutional matters and legislation relating to elections. Matters relating to the Storting's scrutiny of the public administration, cf. § 15, first paragraph. Matters in which the Storting shall consider the extent to which constitutional responsibility shall be asserted, including whether the Storting's Accountability Select Committee shall be requested to make the necessary enquiries to determine the basis for such responsibility, cf. § 15, second and third paragraphs and § 44. The committee shall also review and submit recommendations to the Storting on:
  - a) records of proceedings etc. of the Council of State, cf. § 75, subparagraph f) of the Constitution;
  - b) the annual report from the Government concerning the follow-up of resolutions of the Storting containing petitions to the Government and concerning Private Member's Motions submitted to the Government for consideration and comments;
  - c) documents from the Office of the Auditor General, and other matters relating to the Office of the Auditor General's activities;
  - d) reports from the Parliamentary Ombudsman for Public Administration and other matters relating to the Ombudsman's activities;
  - e) reports from the Norwegian Parliamentary Intelligence Oversight Committee and other matters relating to the committee's activities;
  - f) reports from the Storting's Accountability Select Committee and commissions of inquiry appointed by the Storting.
- 9. The Standing Committee on Business and Industry: Matters relating to business, industry and trade; shipping; state ownership policy; state guarantees for exports, etc.; competition and price policy; agriculture; the Agricultural Agreement; food policy; fisheries; whaling; aquaculture; and salmon fishing.
- 10. The Standing Committee on Transport and Communications: Matters relating to domestic transport; postal services; general matters relating to telecommunications and electronic communication; pleas-

ure boats; and the responsibilities of the Norwegian National Coastal Administration.

- 11. The Standing Committee on Education and Research: Matters relating to education; kindergartens; and research, including the coordination of research policy, and research in the fields of agriculture, fisheries and business and industry.
- 12. The Standing Committee on Foreign Affairs and Defence: Matters relating to foreign affairs; military defence; reports from the Parliamentary Ombudsman's Committee for the Armed Forces and other matters concerning the committee's activities; development cooperation; Norwegian interests on Svalbard or in other polar regions; and matters in general relating to agreements between Norway and other states or international organizations.

# § 15 The Standing Committee on Scrutiny and Constitutional Affairs

One-third of the members of the Standing Committee on Scrutiny and Constitutional Affairs may decide that the committee shall request a minister to procure particular information required necessary for the Storting's scrutiny of the public administration. One-third of the committee's members may then decide that the committee shall deal with such a scrutiny matter. One-third may additionally decide to make the further inquiries within the administration deemed necessary for this.

One-third of the members of the Standing Committee on Scrutiny and Constitutional Affairs may require that the committee on its own initiative shall deal with a matter in which the Storting shall consider the extent to which constitutional responsibility shall be asserted, cf. the Act of 5<sup>th</sup> February 1932 no. 1 relating to Responsibility for Offences Indicted before the Court of Impeachment, and the Act of 5<sup>th</sup> February 1932 no.2 relating to the Legal Procedure for Offences Indicted before the Court of Impeachment.

Should the committee find that circumstances in an external request regarding breach of constitutional duties cannot be prosecuted through the Court of Impeachment, the request shall be referred to the appropriate prosecuting authority. Furthermore, the committee may decide that a request shall not be put before the Storting when it is evident that the circumstances in question will not result in further action. The request shall be put before the Storting in a recommendation if one-third of the committee's members require this. The party that has put forward the request shall be notified of the result of the matter once it has been dealt with.

Before committees other than the Standing Committee on Scrutiny and Constitutional Affairs submit a recommendation that puts forward a proposal that constitutional responsibility shall be asserted or that Storting's Accountability Select Committee shall make the necessary enquiries, a draft recommendation from the committee concerned shall be submitted to the Standing Committee on Scrutiny and Constitutional Affairs for comment.

The Standing Committee on Scrutiny and Constitutional Affairs shall make recommendations on the matters it deals with. The committee decides in each case whether a draft recommendation shall be submitted to the appropriate standing committee for comment before the recommendation is submitted. When considering matters laid down in § 14 no. 8, subparagraph b), the committee may decide to obtain comments from the standing committee in question to provide the basis for the preparation of its recommendation.

The Committee may lay down further rules for its secretariat, including the duties of the secretariat and the use of the secretariat that may be made by individual committee members.

#### § 16 The Enlarged Committee on Foreign Affairs and Defence

The Enlarged Committee on Foreign Affairs and Defence consists of the ordinary members of the Standing Committee on Foreign Affairs and Defence, the President of the Storting, and the chairs of the parliamentary party groups (if they are not already members of the committee). The Election Committee may, at the request of a group, appoint further members if it finds that considerations regarding the proportional representation of the groups so indicate.

The responsibility of the Enlarged Committee on Foreign Affairs and Defence is to consult with the Government on important foreign policy, trade policy, national security policy and emergency preparedness issues, including the prevention of terrorism. These consultations should take place before important decisions are made. In special cases the Enlarged Committee may put recommendations before the Storting.

The First Vice President of the Storting shall function as deputy for the President of the Storting and the vice-chairs of the parliamentary party groups shall function as deputies for the chairs of the parliamentary party groups. If the chair of a parliamentary party group is already a member of the committee, the party may appoint a further substitute member in addition to the vice chair of the parliamentary party group. The Presidium may, at the request of the party group in question, decide that a Substitute Member who attends meetings in the Standing Committee on Foreign Affairs and Defence shall attend meetings of the Enlarged Committee as well.

The committee is convened when the chair finds it necessary; or at the request of the Prime Minister, the Minister of Foreign Affairs or onethird of the members of the Committee. This also applies at the request of the Minister of Defence in important emergency preparedness questions, or at the request of the Minister of Justice and Public Security in important prevention of terrorism questions.

The business of the Enlarged Committee shall be kept secret unless otherwise expressly provided. The chair may decide that even the summons to meetings of the Committee shall be secret.

The Enlarged Committee on Foreign Affairs and Defence may decide to hold joint meetings with other committees. The rules laid down in § 16, fifth paragraph also apply for such joint meetings. The rules laid down in § 16, third paragraph, second sentence also apply for Substitute Members in committees with whom the joint meetings are held.

A matter on the agenda of a meeting of the Enlarged Committee on Foreign Affairs and Defence shall be put before a sitting of the Storting when at least six members of the committee so request in a meeting where the matter is on the agenda. The Committee shall consider whether the conditions for consideration by the Storting are present and in such event notify the Presidium of this. The Committee may decide to continue consideration of the matter during the same meeting or a subsequent meeting even though a request pursuant to the first sentence has been submitted. The Storting shall decide in camera whether such a sitting shall be held in public or in camera. Consideration by the Storting shall be introduced by a statement by a member of the Government. The Storting shall decide whether a debate concerning the matter shall be held immediately after the statement or during a subsequent sitting. Proposals that relate to the Storting's consideration of such a matter may not be submitted for consideration by committees.

#### § 17 The European Consultative Committee

The Government's consultations with the Storting on matters regarding the Agreement on the European Economic Area (the EEA Agreement), including proposals regarding new or amended acts in a field

within the scope of the EEA Agreement, and matters regarding coterminous agreements with the European Union (EU), shall take place with the European Consultative Committee. The European Consultative Committee may also be used for consultations with the Storting in other

trade policy matters and negotiations. In such matters the Standing Committee on Business and Industry shall also be summoned to attend.

The European Consultative Committee consists of the Standing Committee on Foreign Affairs and Defence and the members of the Norwegian delegation to the EEA Joint Parliamentary Committee. The Standing Committee on Foreign Affairs and Defence or its chair may also decide that one or more of the other committees shall take part in specific consultations. Substitute Members in the Standing Committee on Foreign Affairs and Defence also attend the European Consultative Committee. The same applies for Substitute Members in other committees that take part in the consultations referred to in the second sentence above.

The chair of the Standing Committee on Foreign Affairs and Defence convenes consultations when he or she deems necessary, or when a member of the Government or one-third of the members of the Standing Committee on Foreign Affairs and Defence so request. Documents which the European Consultative Committee receives from the Government shall also be submitted to the appropriate standing committees. The committees may request that the Government submits other documents regarding EU/EEA matters. The committees may also submit written questions on such matters to the responsible member of the Government, but may not hold hearings. A committee may decide to submit a written statement to the European Consultative Committee on a matter that the consultative committee shall deal with. The committee decides whether a spokesperson shall be elected for such a matter. A written statement from a committee to the European Consultative Committee is made public once it has been submitted, unless the committee decides otherwise.

Meetings of the European Consultative Committee are held in camera. The same applies to joint meetings between this body and other committees. The minutes of proceedings in the consultative committee are made public as soon as they are available, unless the consultative committee decides otherwise. It is prohibited to repeat statements made in a meeting when the minutes of the business of that matter have not been made public.

Matters which are taken up in the European Consultative Committee shall be submitted to a sitting of the Storting when the Standing Committee on Foreign Affairs and Defence so demands at a meeting of the European Consultative Committee where the matter is on the agenda. The Storting shall decide in camera whether such a meeting shall be public or held in camera. The rules laid down in § 16, seventh paragraph, second to final sentence shall apply accordingly.

#### § 18 Special committees

If the Storting deems it necessary, special committees may in exceptional cases be set up to deal with a particular matter, or with matters of a particular kind. The recommendation to set up a special committee shall be submitted by the Presidium. The recommendation shall also contain a proposed resolution regarding the composition of the special committee, and the appointments should as far as possible avoid creating difficulties for the ordinary work of the standing committees.

### § 19 Commissions of enquiry

The Storting may appoint a commission of inquiry to clarify or assess a previous actual course of events. It should be possible for the terms of reference to allow an assessment of responsibilities in so far as such assistance is required by the Storting.

A proposal concerning the appointment of a commission of inquiry shall be considered by the Standing Committee on Scrutiny and Constitutional Affairs or by a special committee appointed by the Storting pursuant to § 18. The Standing Committee on Scrutiny and Constitutional Affairs may submit such a proposal on its own initiative.

The Storting lays down the terms of reference of the commission and the specific procedures for its work. The extent to which the commission is to be bound by the general rules and guidelines that apply to public commissions of inquiry should be specified. Furthermore, an assessment should be made of whether the commission requires statutory authority in order to ensure the necessary access to information and documents.

A commission of inquiry appointed by the Storting shall consist of persons with the necessary professional competence and integrity. The commission shall carry out its duties autonomously and independently of the Storting.

The commission of inquiry shall report directly to the Storting. The report shall be public unless special considerations indicate that it should be wholly or partly confidential. Before the Storting makes its final assessment of the report, it should be submitted to the Government for written comment.

#### Chapter 4 The working procedures of the committees

# § 20 Election of a committee's leadership, convening meetings, attendance rules, etc.

As soon as the committees have been appointed, each of them convenes and elects a chair, first vice chair and second vice chair. Notification of the elections shall immediately be made to the Storting. New elections shall be held each year in the electoral term, at the earliest opportunity after the Storting has been constituted.

The committee chair convenes the meetings of the committee and presides over them. In the absence of the chair, the first vice-chair takes over these duties. In the absence also of the first vice-chair, the duties are taken over by the second vice-chair.

The Members are under the same obligation to attend committee meetings as to attend sittings of the Storting. Absence shall be notified to the chair.

The Presidium may consent to committee applications, for which grounds have been stated, for permission to employ paid help.

#### § 21 Substitute Members

A Substitute Member who is summoned to attend in place of a Member serves on the committee to which the Member belongs, unless the Presidium decides otherwise. Separate rules apply, however, for the Election Committee, the Enlarged Committee on Foreign Affairs and the European Consultative Committee, cf. §§ 10, 16 and 17.

In the event of absence of a committee member from a meeting while the Storting is not in session, for reasons the committee chair finds acceptable, the chair may summon the Member in question's Substitute Member. The same applies to absence from committee meetings when the Storting is in session, but when there is no sitting, and it has not been possible for the Member in question to apply for leave of absence. § 5, second sentence shall apply accordingly.

#### § 22 The allocation of matters to the committees

On the proposal of the President, the Storting distributes all matters requiring committee preparation to the respective standing committees. In general, all matters shall be distributed according to the procedures laid down in § 14. On the proposal of the Presidium, the Storting may depart from this for practical reasons.

The Storting may decide that a matter shall first be dealt with by a specified committee, and that this committee's draft recommendation shall then be submitted for comment to another committee before the recommendation is presented. The Storting may also decide that a matter shall first be dealt with by a specified committee, and that this committee's draft recommendation shall be referred to another committee, which then submits a recommendation. After a matter has been referred to a committee, a decision pursuant to the first or second sentences above may be taken by the Presidium.

The Storting may also decide that two standing committees shall deal with a matter jointly. As a rule, the matter shall then be dealt with provisionally by a joint committee consisting of an equal number of members from each of the two standing committees. The spokesperson for this matter shall be elected from among the members of this joint committee.

Where large extraordinary appropriations are concerned, the Storting may decide that the committee recommendation on the matter shall be submitted to the Standing Committee on Finance and Economic Affairs to give this committee the opportunity to comment on the financial aspects of the recommendation.

When committees other than the Standing Committee on Foreign Affairs and Defence deal with matters which affect Norwegian foreign policy interests or Norwegian interests on Svalbard or in other polar regions, the draft recommendation shall be submitted to the Standing Committee on Foreign Affairs and Defence for comment before the recommendation is submitted.

Matters which have already been referred to committees may be reallocated through a decision by the Presidium. If the Presidium unanimously decides that a matter does not require preparation by any other committee, the Presidium may itself present a recommendation on the matter.

The committees may not deal with matters other than those submitted by the Storting, with the exceptions made in these Rules of Procedure. Committees may, however, up to twice within the same Storting session, call for a matter that falls within the committee's sphere of responsibility to be debated in the Storting in addition to the specific matters that the committee has been sent for consideration. Proposals may not be put forward during such a debate.

#### § 23 Time limits for submitting matters

The chair shall at the earliest opportunity put before the committee all matters of business received from the Storting. The committee shall as soon as possible set a time limit for submitting a recommendation, and shall notify the Storting's administration of the time limit. The chair shall ensure that the work on these matters proceeds in accordance with the specified time limits. A decision to postpone a specified time limit for submission requires the consent of the Presidium if the postponement entails a change in the date of proceedings in the provisional long-term programme for sittings of the Storting.

A resolution on the point at which a recommendation may be submitted, including time limits for submission, may be put forward for the Presidium's consideration by a minority of at least one-third of the members of a committee, through a decision at the same meeting.

#### § 24 Spokespersons for committee matters

For each matter to be dealt with during the Storting session, the committee elects a spokesperson or, upon request, more than one spokesperson, from among its members. When a committee is merely asked to comment on a recommendation or a draft recommendation prepared by another committee, the committee shall decide whether or not to elect a spokesperson.

The spokesperson shall present the matter to the committee and shall attempt to obtain the information and institute the inquiries which members of the committee deem necessary. The spokesperson shall be responsible for formulating the recommendation in writing and shall sign it together with the chair of the committee.

The spokesperson for the committee may, not later than one week before the recommendation shall be submitted, require that the committee submits specific written questions to the appropriate member of the Government on an issue that is under consideration in the committee.

#### § 25 Committee meetings

A summons for a committee meeting shall include the agenda. The time of the meeting shall be announced in a suitable manner.

Committee meetings shall be held in camera. Statements made by other committee members in a closed committee meeting may not be quoted.

A committee may appoint subcommittees of its own members to prepare particular matters. Final committee proceedings, however, must always take place in the fully assembled committee.

#### § 26 Voting in the committees

A committee decision is valid when at least three-fifths of the members, rounded up to the nearest whole number, have been present and voted.

As a rule committee decisions are made by a simple majority. With the exception of elections, including the election of a spokesperson for a matter, the committee chair's vote is decisive in the event of a tied vote. In the absence of the committee chair, the acting committee chair's vote is decisive.

For elections, § 61, second paragraph applies.

#### § 27 Committee hearings

The committee may hold hearings. By hearing is meant a meeting of the committee where oral statements are made by persons whom the committee requests to attend or who request to submit information to the committee. One-third of the members of the committee may require that a hearing shall be held on a matter and who shall be requested to attend. A decision to hold a hearing that has the support of a minority of the members of the committee only may be put forward for the Presidium's consideration by a minority of at least one-third of the members of the committee, through a decision at the same meeting. The rules stated in the fourth sentence do not apply to the Standing Committee on Scrutiny and Constitutional Affairs.

The question of whether a hearing is to be held shall be listed as a separate matter in the summons for the committee meeting. Only matters

submitted for consideration by the committee and for which spokespersons have been elected may be the subject of a hearing.

Hearings shall not be held when there is a sitting of the Storting to consider constitutional amendments. Public scrutiny hearings shall not be held when there is a sitting of the Storting with the exception of during ordinary Question Time. Hearings should also preferably beheld at times that do not coincide with sittings of the Storting. Hearings that coincide with sittings of the Storting must have the consent of the Presidium.

Persons summoned to attend a hearing are free to decide whether or not to attend and whether or not to answer the questions of the committee. The committee may on request receive the consent of the Presidium to cover necessary expenses incurred by persons who participate in a hearing on the request of the committee.

The committee's hearings shall be held in public. If considered appropriate, the committee may decide by simple majority that the hearing shall be held wholly or partly in camera. A member of the committee may demand that a public hearing be adjourned so that the committee may discuss further progress including proposals that the hearing be discontinued or continued in camera. Confidential information may only be received by the committee in camera. During public hearings the committee's members may not repeat or refer to information that is subject to a duty of secrecy laid down in Statute or instructions.

There shall be no exchange of views between committee members during a public hearing.

Public hearings shall be announced not later than 24 hours prior to the hearing. In extraordinary circumstances, shorter notice of public hearings may be given. During public hearings there shall be seats for members of the public. The number of spectators may be limited by reasons of space. Any persons who create a disturbance may be asked to leave.

The committee may decide that a stenographic record shall be made of a public scrutiny hearing, cf. the Rules for Public Scrutiny Hearings. A decision to make a stenographic record of other hearings requires the consent of the Storting's Presidium. The committee may also decide that a hearing shall be recorded on tape. The committee may decide that no audio or video recording may be made of a hearing which is otherwise public.

The committee may lay down further rules relating to the conduct of its hearings, including the allocation of speaking time, and the order and number of questions and follow-up questions each member may be allowed. Public scrutiny hearings shall take place in accordance with the Rules for Public Scrutiny Hearings, adopted by the Storting.

#### § 28 Committee travel

A committee may travel if it finds it necessary for its work and the Presidium has given its consent.

#### § 29 How committee business is recorded

Committee business shall be recorded in a separate journal. The committee chair is responsible for ensuring that minutes are taken, that documents sent to the committee are registered, and that important documents and annexes are filed in the Archives. Once each Storting has concluded its negotiations, the committees' Record of Proceedings and appurtenant documents shall be filed in the Archives of the Storting.

Classified documents shall be brought to the attention of the members of the committee inside the committee room. Documents with a classification higher than *Restricted* or *Confidential* may not be taken out of the committee room, unless the committee decides that this may be done. Classified documents that are taken out of the committee room must be kept safe in such a way as to be inaccessible to unauthorized persons.

The Presidium may on request give its consent to one Member from each party that is not represented on a committee being given access to all the documents in the committee in question. In such cases, the same rules of confidentiality and the handling of the committee's documents apply for the Member that has been given such access.

#### § 30 How committees deal with Private Member's Motions

If the committee determines that a Private Member's Motion, in whole or in part, should be accepted, and that the matter is ready for decision by the Storting without further study, the Minister concerned shall be given the opportunity to comment on the Motion before a substantive recommendation is submitted. In addition, one-third of the members of the committee may require that a letter is sent to a Minister that requests the Minister to comment on the Private Member's Motion.

If it is the view of the committee that for technical reasons the Storting should not consider the substantive aspects of the Motion, the committee should recommend that the Motion be rejected. If further consideration is needed before a substantive decision is taken, the

committee may recommend that the Motion be sent to the Government for further study and comment. In other cases, a recommendation is made that the Private Member's Motion is wholly or partly adopted by reproducing it in the recommendation, or that the Motion is not adopted. If there is no majority in favour of the resolution on the basis of sentences one to three above, a recommendation is given to attach the Motion to the Record of Proceedings.

#### §31 Committee recommendations to the Storting

Committees shall submit recommendations to the Storting in writing for all matters they receive for consideration. In special cases recommendations may be presented orally; in such cases, draft resolutions shall as a rule have been distributed in advance.

All recommendations shall be as brief as possible and chiefly contain the committee's comments. Recommendations shall not reprint documents which may equally well be referred to. If a recommendation does, in exceptional cases, quote from printed documents, this shall be clearly indicated. It is the responsibility of the President to ensure that these rules are observed.

The committees are responsible for the printing, to the extent they find appropriate, of the documents and annexes which have been sent to them by the Storting.

Matters which belong together shall as far as possible be dealt with in one and the same recommendation. When special grounds so indicate and subject to the approval of the Presidium, a committee may first submit its recommendations concerning part of a matter, and later submit its recommendations concerning the remainder of the matter.

Proposals dealt with and formulated in the recommendation, cf. § 40, first paragraph, shall be presented summarily and numbered consecutively in a separate section of the recommendation. The schedule shall make it clear who is introducing the proposal.

A committee recommendation may contain the recommendation for a draft Bill or a proposal only when a Bill provides the basis for the committee recommendation. A committee recommendation may not contain both a draft enactment of a Bill and a draft recommendation or proposal for a resolution of the Storting. The exception is that a committee recommendation may contain both a draft enactment of a Bill and a draft resolution of the Storting which contains a petition to the Government. By "resolution of the Storting" is meant all resolutions that are not draft enactments of Bills.

Publication of a recommendation prior to its submission is not permitted. Once submitted, a recommendation shall be delivered to the Storting's administration as soon as possible.

# § 32 How the Presidium supervises the time limits set by the committees

The Presidium supervises the committees' setting of time limits for submission of recommendations, that the time limits are adapted to the provisional long-term programme for meetings of the Storting and that the recommendations are submitted in accordance with the time limits.

The Presidium may summon the committee chairs to meetings concerning time limits for submission and for the committees' work on matters. After the committee chair has been given the opportunity to state his/her views, the Presidium may stipulate a different time limit for submission than that set by the committee, or stipulate a time limit for a matter for which the committee has not set a time limit.

If a committee does not submit a recommendation within the time limit set, the Presidium may transfer the matter of business to another committee or place it on the order of business for consideration by the Storting without any recommendation.

#### Chapter 5 How sittings of the Storting are convened and adjourned

#### § 33 Convening sittings of the Storting

The Presidium decides when the Storting is to convene.

In accordance with the decision of the Presidium, the Storting is convened by notices posted in the Storting building and by making the notice available to members on paper or in electronic form not later than 24 hours before the appointed time for the sitting. The notice shall contain the order of business. Under extraordinary circumstances a sitting may be called at shorter notice. The same applies when the order of business comprises matters of report only.

#### § 34 Sittings of the Storting

Sittings of the Storting usually start at 1000 hours, with the exception of Fridays, when sittings usually start at 0900 hours. The Presidium may decide that sittings, with the usual notice, shall be adjourned and reconvened on the same day. With the consent of the Storting, sittings may continue beyond 2200 hours.

No sitting may be called to order before the President has ascertained that the number of Members required by the Constitution is present.

#### § 35 The programme for sittings of the Storting

By Friday at 1500 hours at the latest, a programme for the work of the Storting in the following week should be posted and made available on paper or in electronic form. The programme shall give information about which days there are to be sittings and when the sittings shall start. Preliminary order of business for the sittings should be posted and simultaneously made available on paper or in electronic form.

At sittings of the Storting, matters of business are usually dealt with according to the order of business put forward by the President.

The announced weekly programme, which is mentioned in the first paragraph, first and second sentences, and the announced order of business should not be departed from unless necessary. A decision to make such a change requires a simple majority if the proposal is put forward by the President, but a two-thirds majority if it is put forward by a Member. If the President intends to propose a change, this should be made known at the earliest opportunity.

If a sitting does not complete its order of business, the matters outstanding shall be dealt with at the beginning of the next sitting or included in a new order of business. However, matters which have been postponed to a stated time shall always be dealt with at the time decided.

#### § 36 Sittings in camera

If the President intends to propose that proceedings should be held in camera, the sitting shall be called to order in camera; the President then urges the Storting to decide whether the proceedings shall be held in camera (cf. Article 84 of the Constitution).<sup>2</sup>

The President may admit officials of the Storting's administration and the Storting's official reporters to proceedings in camera. The President may likewise allow certain of the Storting's attendants access to the Chamber during proceedings to bring necessary messages to the President or a Member. The President may also, at the request of a Minister, ask the Storting to consent to the presence of senior government officials and civil servants from the ministries during the sitting.

Records of the Proceedings are kept in a separate edition (cf. § 64), which together with whatever draft minutes there may be, must be sealed and deposited in the Archives.

Proceedings in camera may be published if the Storting so decides.

If it proves desirable to open a sealed matter in the Archives, the Presidium decides whether this is to be done.

#### § 37 Adjourning the proceedings of the Storting in June

The proceedings of the Storting shall be adjourned on the third Friday in June at the latest, but the Presidium has the right to prolong the session under special circumstances. The Presidium may decide that the proceedings of the Storting shall be resumed at a later date before the next Storting assembles in accordance with Article 68 of the Constitution.<sup>3</sup>

<sup>&</sup>lt;sup>2</sup> Article 84 of the Constitution reads: "The Storting shall meet in open session and its proceedings shall be published in print, except in those cases where a majority decides otherwise."

#### Chapter 6 The Storting's working procedures

#### § 38 How Royal Propositions and proposals are presented and delivered

The presentation of Royal Propositions and submission of proposals to amend the Constitution and Private Member's Motions should generally take place at the opening or the conclusion of a sitting. Proposals to amend the Constitution and Private Member's Motions shall be delivered to the Storting's administration by 0830 hours at the latest on the date of the sitting at which they are to be submitted to the Storting.

As a rule, proposals and applications shall be submitted in writing, but need not be signed by more than 10 Members. Bills shall be set out in statutory form.

Proposals to amend the Constitution and Private Member's Motions shall as soon as possible, together with the Member's grounds, if any are stated, be made available to the Members on paper or in electronic form.

Private Member's Motions may be withdrawn by means of written notification to the Storting's administration in addition to oral notification to the Storting. Proposed amendments to the Constitution may not be withdrawn after the Storting has decided to print and announce the proposal.

When a proposal has been finally decided, it must not be brought up again or put on an order of business during the same session. If it is urgently necessary, or the Government introduces a Proposition or a Report to the Storting within the same sphere of responsibility, the Storting may nevertheless resolve to reconsider a proposal, on condition that the matter is again dealt with by a committee.

#### § 39 How Royal Propositions and proposals are considered

The Presidium proposes the procedure for the Royal Propositions and Reports, and for Private Member's Motions and applications, when they have been received by the Storting.

<sup>&</sup>lt;sup>3</sup> Article 68 of the Constitution reads: "The Storting shall as a rule assemble on the first weekday in October every year in the capital of the Realm, unless the King, by reason of extraordinary circumstances, such as hostile invasion or infectious disease, designates another town in the Realm for the purpose. Such a decision must be publicly announced in good time."

When new matters of business, including proposals, requests and applications, have been reported, the Storting decides whether the matter shall be

- a) sent to the Government without a substantive vote,
- b) sent to a committee,
- c) made available for examination by the Members for at least a day, and then be placed on the order of business to be dealt with,
- d) decided at once, unless the President or one-fifth of the Members present are opposed to this,
- e) rejected or not dealt with.

If the President considers that certain matters which are to be reported may appropriately be decided at the same sitting, the President should have them included as separate items on the order of business with notice that it will be proposed to deal with them at once.

New documents relating to matters which have already been sent to a committee shall not be treated as separate matters, but shall be sent directly to the committee which has the matter in hand, unless the Presidium decides that the matter should be reported to the Storting.

A Member may obtain comments from the Ministry concerned regarding a proposal, application or request that the Storting has submitted to the Government without a substantive vote.

#### § 40 Proposals put forward while a matter is under consideration

Proposals which are discussed and presented in the committee recommendation are to be decided upon together with the recommendation, when the proposer so demands. The same applies to other proposals concerning the same matter when notice has been given in advance to the President through the Storting's administration by 0830 hours at the latest on the day when the Storting has the matter on the order of business. Otherwise, the same rules apply for such proposals as for proposals formulated in the committee recommendation, cf. § 31, sixth paragraph. A proposal that constitutional authority shall be asserted or a proposal to implement enquiries as mentioned in § 44, first paragraph shall nevertheless be sent to the Standing Committee on Scrutiny and Constitutional Affairs if the circumstances have not already been dealt

with by or submitted to the committee, cf. § 15, second to fourth paragraph. In special cases, the Storting may by a two-thirds majority decide that the rules of the first and second sentences shall not apply.

Proposals put forward during the debate are otherwise to be dealt with in accordance with § 39, second paragraph. The same applies for proposals put forward in connection with a debate concerning a statement pursuant to § 45, when such a debate is held during a subsequent sitting of the Storting.

# § 41 How proposals to postpone a matter or to send the matter back to a committee are considered

Before a debate on a matter is concluded, a proposal to send the matter back to the committee or to postpone further consideration of the matter by the Storting to a later sitting in the same Storting session may be put forward. A proposal to postpone a matter to a later sitting of the Storting must be considered and voted on at once.

# § 42 How Bills are considered

If, during the first reading of a Bill, the Storting adopts an amendment which has not been considered in committee, the committee in question shall as a rule comment on the resolution before it is dealt with again in the Storting.

When, during the consideration of a Bill, a proposal containing a petition to the Government is put forward, the principal rule is that the proposal shall be considered at the same time as the first reading of the Bill. However, petition proposals that predetermine the outcome of the consideration of the Bill shall be included on the order of business as a separate item after the Storting has concluded its consideration of the Bill. Other proposals may not be presented during the consideration of such a matter.

If a proposal concerning a Bill presented during the second reading of a Bill is not notified in advance by submission to the President through the Storting's administration by not later than 0830 hours on the date that the matter is to considered, the President or one-fifth of the Members present may refuse to vote over the proposal.

#### § 43 How the Fiscal Budget and the National Budget are considered

A Royal Proposition concerning the Fiscal Budget for the next fiscal year shall be submitted to the Storting within six days after the opening of the Storting, cf. § 8 of the Appropriation Regulations. The Report to the Storting concerning the National Budget shall be submitted at the same time.

After the Royal Proposition concerning the Fiscal Budget has been presented to the Storting, the Presidium submits a recommendation on how the chapters of the budget are to be distributed among the standing committees and on expenditure areas. After the committee chairs have been given the opportunity to state their views, the Presidium shall decide and announce the dates for proceedings on the budget recommendations.

Not later than 20 November, the Standing Committee on Finance and

Economic Affairs shall present a recommendation concerning the

National Budget and the Fiscal Budget, containing the proposed resolution on budget ceilings for appropriations in accordance with the expenditure areas laid down by the Storting. The proposals concerning

appropriations formulated in the recommendation or submitted in

connection with the consideration of the recommendation by the Storting shall contain amounts for all budget headings, and may not be below the total budget ceiling. The Storting may not vote separately on the separate parts of such a proposal.

The Storting shall consider the recommendations laid down in the third paragraph above within one week following their submission. The Storting's resolution on budget ceilings is binding for the subsequent consideration of the budget during the same year.

Thereafter, the standing committees shall present recommendations concerning appropriations within the expenditure areas allocated to them. Proposals concerning appropriations that are formulated in such a recommendation or submitted in connection with its consideration by the Storting shall include all budget chapters and budget items within each separate expenditure area, and may not deviate from the limits decided by the Storting. The Storting may not vote separately on the separate parts of such a proposal. The budget recommendations of the standing committees shall be considered by the Storting not later than 15 December. The budget resolutions made by the Storting after consideration of these recommendations are final.

Any Royal Proposition concerning amendments to all the separate budgets of the individual Ministries shall be submitted by 15 May during the fiscal year in question, in connection with the submission of the Report to the Storting concerning the Revised National Budget. The Standing Committee on Finance and Economic Affairs submits a recommendation concerning such amendments not later than the second Friday of June. For amendments to the Fiscal Budget during the fiscal year, the Storting may only vote separately on the separate parts of such a proposal if no objection to this is made by the proposer.

#### § 44 How matters of constitutional responsibility are considered

For decisions that require support from one-third of the Members, the Storting may request the Storting's Accountability Select Committee to initiate enquiries to clarify whether there are grounds to prosecute through the Court of Impeachment pursuant to Article 86 of the Constitution, cf. the Act of 5<sup>th</sup> February 1932 no. 2 relating to the Legal Procedure for Offences Indicted before the Court of Impeachment chapter 3. This does not, however, apply if in the same matter it is decided that the Storting shall or shall not bring a prosecution against the person or persons the inquiries will be directed against for the circumstances included in the request.

When a decision has been made to prosecute through the Court of Impeachment, the Standing Committee on Scrutiny and Constitutional Affairs acts on behalf of the Storting during the preparation and implementation of the matter.

#### § 45 Oral statements to the Storting by members of the Government

By the consent of the Presidium of the Storting, a member of the Government may make an oral statement at a sitting of the Storting. If possible the statement shall be placed on the order of business. The assembly decides whether the statement shall

- a) immediately be followed by a debate,
- b) be put on the order of business of a subsequent sitting,
- c) be sent to a committee, or
- d) be attached to the Record of Proceedings.

In a debate immediately following the statement, one Member from each of the parliamentary party groups, and the Minister concerned, may speak for a maximum of five minutes each. No proposals may be submitted during such a debate. At the end of such a debate the assembly decides whether the statement shall be attached to the Record of Proceedings or be dealt with further according to alternative b) or c) in the first paragraph.

# § 46 How committee recommendations are made available

After a committee has submitted a recommendation, it shall as soon as possible be made available to the Members on paper or in electronic form. Proceedings on a recommendation may not begin until 48 hours after it is made available to the Members. In special cases the Storting may nevertheless decide by a simple majority to take the matter up sooner.

# § 47 List of the matters which the Government intends to put forward and matters for consideration

In October and January of each session of the Storting, the Presidium obtains a list of the Propositions and Reports which the Government intends to put forward.

The Presidium ensures that a list of all matters of business which have been taken up is continuously made available to the Members, stating when these were sent to the appropriate committee, who the spokesperson is and when the committees will submit their recommendations.

Royal Propositions and Reports must be submitted by 10 April at the latest in order to ensure that they may be considered by the Storting before the Storting adjourns its proceedings in June. This time limit does not apply to propositions to amend the Fiscal Budget or the report on the Revised National Budget, propositions concerning income settlements, health fee negotiations, agriculture negotiations or the

36

annual local government proposition. The same time limit applies to ensure that Private Member's Motions and interpellations may be considered by the Storting before the Storting adjourns its proceedings in June. The Storting may make exceptions to this time limit on request. Applications for such exceptions must be submitted to the Presidium, which puts forward a recommendation to the Storting.

# § 48 Matters which have not been conclusively dealt with within a Storting session or electoral term

Royal Propositions to the Storting that have not been conclusively dealt with by the Storting within the electoral term during which they were submitted at a sitting of the Storting may, subject to a proposal by the Presidium, be dealt with in the new electoral term after a statement has been acquired from the Government. This also applies to Royal Reports to the Storting that have not been conclusively dealt with by the Storting within the electoral term during which they were referred at a sitting of the Storting.

Private Member's Motions and applications submitted during the previous Storting session in the same electoral term, but not decided on there, shall remain on the pending list unless the proposer has made reservations to the contrary. Private Member's Motions that have not been fully dealt with during the electoral term in which they are submitted are discontinued.

If a recommendation from a committee is not decided on by the Storting before the sitting is over, it shall be dealt with during the next sitting in the same electoral term, without further committee proceedings. A recommendation that is not decided on by the Storting by the end of the electoral term discontinues.

Questions and interpellations which have not been answered by the end of the parliamentary term discontinue.

# § 49 Summoning persons to appear before the Storting

When the Storting deems it necessary to require persons to appear before the Storting pursuant to Article 75 (h) of the Constitution, the President shall ensure that a summons is sent. The summons shall expressly mention the matter or the matters on which the Storting wishes to hear statements. It shall also contain the decision that the person summoned shall confirm the statements by solemn declaration. The person summoned shall also receive a copy of the provisions adopted by the Storting concerning the procedure when a person's attendance is required pursuant to Article 75 (h) of the Constitution.

#### §50 Requesting the submission of documents

When the Storting deems it necessary to request that documents be submitted pursuant to article 75 (f) of the Constitution, a resolution is made on this. The request may apply to any document in the possession of the Government or the subordinate administration that has been prepared or obtained in the course of public activity. The President ensures that the request is forwarded to the Government, which then submits the documents as soon as possible.

#### Chapter 7 Debates in the Storting

#### *§* 51 *Lists of speakers and limits on the duration of debates*

At the opening of a debate the assembly may, at the proposal of the President, decide to limit the duration of the debate and allocate speaking time between the parliamentary party groups. As a consequence of this decision the individual speaker may be given less or more speaking time than is stipulated in § 52.

The spokesperson on a matter will generally open the debate, after which speakers will be called upon in the same order as they have caught the President's eye. In the event of simultaneous requests, the President decides who may speak first. If the parliamentary party groups have submitted to the President, through the Storting's administration, the names of Members who wish to take part in the debate, the President may on this basis establish the order of speakers. One speaker from each parliamentary party group shall head the list of speakers. No speaker may take the floor more than twice during the debate on a matter, or during each part of the debate if the debate has been divided up. The following exceptions to this apply:

- a) The restriction does not apply to spokespersons of the matter under debate and government ministers responsible for the matter in question. In general political debates, including the Finance Debate and statements as laid down in §45 first paragraph, subparagraph b), the restriction does not apply to the Prime Minister and the leaders of the parliamentary party groups.
- b) The President may permit a brief remark.
- c) The President may permit one speaker from each parliamentary party group to speak more than twice.
- d) For debates on matters laid down in § 22, seventh paragraph, second sentence, one Member from each party is permitted to an unlimited number of speeches.
- At the proposal of the President, exceptions may be made to these rules if the Storting so consents.

The Storting may decide to terminate a debate before all enrolled speakers have spoken ("closure"). Proposals to this effect must be put forward by the President or by ten Members, as for proposals to limit the speaking time. The proposal must obtain a two-thirds majority to be adopted. A vote is taken after one speaker has spoken in favour and one against – once each.

# § 52 General limits on speaking time

Speaking time must not exceed fifteen minutes in the first speech, ten minutes in the second speech and three minutes in any subsequent speeches. A brief remark is nevertheless restricted to one minute. An oral statement by a member of the Government, cf. § 45, may not exceed one hour. At the proposal of the President, the Storting may consent to extend speaking time.

At the proposal of the President or a written proposal by at least ten Members, the Storting may consent to reduce speaking time, though this must not be set at less than three minutes. At the proposal of the President, exceptions may be made for committee spokespersons, leaders of the parliamentary party group and members of the Government.

# § 53 Remarks and replies to direct questions

The President shall permit a debate with exchanges of brief remarks and replies and arrange for this, provided that the Storting does not decide otherwise. A remark shall be related to the speech in question. Each speaker may speak for up to one minute. The speaker whose speech causes debate may reply to each speaker in turn.

If the President believes that it may be of importance to the further debate, remarks of up to one minute may be allowed out of turn in connection with the most recent speech, in order to answer a direct question or to correct an obvious misunderstanding. In such cases a speaker may not take the floor more than twice.

# § 54 Questions that it is desirable to bring up before the adjournment of a sitting

At the end of each sitting, the President shall invite comments from Members concerning procedural errors, if any.

At the end of each sitting and with the consent of the President, questions may also be put to the Presidium or to members of the Government on matters which for particular reasons it is desirable to bring up at once and which cannot suitably be raised in other ways. Members wishing to do this shall inform the President in good time before the end of the sitting. The questioner and the answerer have a speaking time of up to five minutes each. After the answer, a Member from each of the other parliamentary party groups may speak once for up to three minutes. Finally, the questioner and the answerer may speak once more for up to three minutes each.

Proposals may not be put forward during the proceedings that are described in the second paragraph.

# § 55 Rules of conduct for speakers

A speaker addresses the speech to the President. The speaker should adhere strictly to the matter that is being debated. The use of quotations should be limited. The beginning and the end of a quotation must be clearly indicated in the speech, and the speaker must give the source of the quotation.

Improper or insulting behaviour or speech is not permitted. Such behaviour or speech shall be censured by the President.

# § 56 General rules of conduct during proceedings

Noisy expressions of disapproval or applause are not permitted during the proceedings.

# § 57 Participation of members of the Government in proceedings

When members of the Government take part in the proceedings, they have, in accordance with Article 74<sup>4</sup> of the Constitution, the same rights and obligations under the Rules of Procedure as Members of the Storting.

# § 58 Breaches of the Rules of Procedure

If any Member disregards the Rules of Procedure, the President may give the Member a warning, which is repeated if necessary.

If the Member still fails to observe the Rules of Procedure, the President calls for a vote on whether the Member in question shall be refused permission to speak or be excluded from the proceedings for the rest of the day.

# **Chapter 8 Voting**

# § 59 How votes are organized

When all the speakers enrolled have spoken, the President declares the debate closed. Matters are put to the vote at the end of the day's sitting unless the Storting decides that one or more matters shall be put to the vote earlier.

<sup>&</sup>lt;sup>4</sup> Article 74 states that members of the Government have the right to attend and take part in any proceedings in open sittings, when constituted, although without voting.

If there are several proposals relating to one matter, the President shall put each of them to the vote in a logical order. The order of voting must be announced and accepted in advance.

A Member who is not present in the Chamber when the President declares that a matter is to be put to the vote, shall not vote. The Members who are present must not leave the Chamber until the voting has been concluded.

# § 60 How votes are conducted

The voting is conducted in one of the following ways:

- a) By a request from the President that the Members in favour of, or those against the proposal, rise. The President may also ask for a vote to the contrary.
- b) By means of the electronic voting system.
- c) By roll call. If the President finds the roll call unnecessary, but a Member so requests, the Storting decides the method of voting without any debate and by a vote according to subparagraph a) or b). The roll call begins with the constituency and the Member whose number is drawn by lot in advance. The roll call continues in the order of the Members.
- d) By unsigned ballot papers. This method of voting is used only for elections when two or more proposals have been put forward for the same office or when so demanded by a Member who is present or when decided by the assembly following a proposal by the President. Voters shall write on the unsigned ballot papers the names of the persons they are voting for and personally deposit the papers in the ballot box. If any Member votes for more persons than shall be elected, the last name or names on the ballot paper shall not be counted.

If there has been a vote as mentioned under subparagraph a) or b), but the President or one-fifth of the voters declare that the result may not be considered correct, a new vote shall be carried out, pursuant to subparagraph b) or c).

## *§* 61 Whether votes require a simple or a relative majority

Votes according to § 60, first paragraph, subparagraphs a), b) or c) are decided by a simple majority, i.e. more than half of the votes cast, unless the Storting has decided otherwise. If there is an equal number of votes for and against, the President has the casting vote when he or she is presiding over the sitting. If another President is chairing the sitting, he or she has the casting vote in cases where the vote relates to how a matter shall be dealt with in the Storting. If the vote relates to the substance of a matter, a tied vote entails that no valid decision has been reached, and consideration of the matter continues at a later sitting. If the new vote also results in a tie, the vote of the chair of the sitting is decisive.

Votes according to § 60, first paragraph, subparagraph d) are decided by a relative majority, i.e. more votes than for any other proposal, unless it has been decided by law or regulation, or for the matter in question, that more than half of the votes must be obtained for anyone to be considered elected. If blank voting slips have been returned, these slips shall be counted to determine whether there is a quorum, but not in deciding the outcome of the election itself. Whoever then has a relative majority of the valid votes is elected. If more than one candidate has obtained the highest number of votes, any Member may at once request a new vote among the candidates who have won an equal number of votes. If no such request is made, or if the number of votes is equal also after a new vote, the election shall be decided by lot.

#### § 62 The requirement of a vote before a sitting is adjourned

When a matter is being debated, the sitting must not be adjourned until the matter has been put to the vote, or the Storting has resolved to postpone the proceedings.

#### Chapter 9 The Records of the Storting, and Dispatch of Business

#### § 63 The Records of the Storting

The President authorizes the Record of Proceedings in two editions, one concerning matters dealt with in public sittings, the other for matters dealt with in camera. The Secretary shall keep the Record of Proceedings, which the President and the Secretary shall sign.

# § 64 Inspection and correction of the Records

After each public sitting the Record of Proceedings is available for inspection in the Storting's administration. The same applies after sittings in camera if the assembly has resolved that the proceedings may be made public. If anyone objects to the entry in the Record, the President replies to the objections, after which the Storting decides by a vote without a debate whether to make corrections.

Proceedings in camera which it is decided not to make public (cf. § 36, third paragraph) shall be recorded. The Record is read out and adopted before the sitting is adjourned.

# § 65 Dispatch of approved business

When a matter has been decided, the Storting's administration drafts the necessary letters and endorsements and, when the President has approved the drafts, the matter is dispatched. In cases of Addresses from the Storting to the King, or communications which on special occasions shall express the wishes and opinions of the Storting, drafts of such communications shall be read out to the Storting.

# §66 The signing of decisions adopted in the Storting

All legislation that shall be sent to the King for the Royal Assent and notification of other decisions shall be signed by the President. Resolutions on amendments or additions to the Constitution shall be signed by the President and the Secretary of the Storting.

#### § 67 The signing of the Record of Proceedings

When the Storting has concluded its proceedings, the Members sign the Record of Proceedings. Afterwards, the records and appurtenant documents are sent to the Archives of the Storting.

# **Chapter 10 Interpellations and Questions**

# § 68 Interpellations

Any Member who wishes to put an interpellation to the Government or a member of the Government must submit it in writing to the Presidium of the Storting through the Storting's administration. The interpellation must be brief. The President should reject interpellations concerning matters

- a) that fall outside the sphere of responsibility of the Government,
- b) that are being considered in the committees,
- c) on which recommendations have been made, but which have not yet been considered by the Storting,
- d) on which interpellations or questions for Question Time have already been submitted, and which have not yet been answered.

That the interpellation has been raised as a single proposal in a more wide-ranging matter does not provide grounds for refusal under subparagraph b) or c).

The President may also intervene against wording such as is referred to in § 55, third paragraph. If the interpellation is accepted, the President informs the member of the Government in question.

The interpellation shall be answered in the Storting at the earliest possible opportunity, at the latest within one month after it was submitted, unless the Presidium consents to its being answered at a later time. The period of time during which the Storting is not sitting in the summer shall not count in the time limit.

When a matter is dealt with in the Storting, the interpellator is called upon first to speak for no longer than 10 minutes to explain the substance of the interpellation. If a member of the Government states that the interpellation will not be answered, the proceedings are thereby concluded.

If the interpellation is answered, the member of the Government who answers the interpellation may speak for no longer than 10 minutes. The Prime Minister and other ministers whose ministries are affected by the interpellation may also answer, and may speak for the same length of time. In the ensuing debate, the interpellator and the member of the Government are first entitled to make one speech each that is no longer than three minutes. Thereafter, other members may speak once each for a maximum of five minutes. Finally, the interpellator and the member of the Government are each entitled to speak for no longer than three minutes.

Consideration of the interpellation must not last longer than one hour and 30 minutes. Speaking time used by the Prime Minister and ministers other than the minister to whom the interpellation is addressed shall not be counted.

Proposals may not be submitted in connection with deliberations concerning an interpellation.

#### § 69 Questions to the Presidium

Questions concerning the work of the Storting and decisions by the Presidium are submitted in writing to the President of the Storting. The question must be brief. The answer should be given as soon as possible after the question has been submitted.

When the question is being considered, the questioner has the right to elaborate on the grounds for the question for up to five minutes. The member of the Presidium who is answering the question has the same speaking time, but may, with the approval of the Storting, be permitted by the President to speak for up to ten minutes. If the aforementioned member of the Presidium states that the question will not be answered, the proceedings are thereby concluded.

If the question is answered, the questioner and the member of the Presidium both have the right to speak once more for up to three minutes each. The questioner may then raise a brief supplementary question. Proposals may not be put forward in connection with such a question. No one else may take the floor.

At the opening of the consideration of a question, the assembly may, pursuant to the first to third paragraphs of this section, give permission for other Members than the questioner to speak once for up to three minutes each after the first speech of the member of the Presidium. Finally, the questioner and the answerer may speak once more each. Otherwise, the procedure is governed by the rules drawn up in the first to third paragraphs of this section.

# § 70 Questions to be answered in writing

A Member who wishes to have a written answer to a question put to a member of the Government submits the question in writing to the President of the Storting, through the Storting's administration, with an endorsement stating that a written answer is requested. The question shall be brief, but may also be elaborated in a maximum of one A4 page. The question shall be signed personally by the questioner.

The President should reject questions concerning matters that are outside the sphere of responsibility of the Government, and may intervene against such wording as is referred to in § 55, third paragraph. The President sends the question to the member of the Government concerned, who may refuse to answer the question.

In the course of any one calendar week, a Member may submit up to two questions to be answered in writing. Questions to be answered in writing may not be submitted during the month of July.

Within six working days after the question was sent from the Storting, a member of the Government shall submit a written answer to the question to the President of the Storting, through the Storting's administration, or state in writing why the question will not be answered within the time limit, and in that case when it will be answered, or that it will not be answered. As a general rule, the answer should not exceed two A4 pages in length. The Storting's administration forwards the answer to the questioner, and ensures that the question and the answer are printed in the Official Report on Storting Proceedings.

# § 71 When Question Time is held

Question Time is generally held in the Storting every Wednesday at 1000 hours, first oral Question Time, afterwards ordinary Question Time. The Presidium may decide in any week that the oral Question Time or ordinary Question Time shall not be held. In special cases, the Presidium may decide that the oral Question Time or ordinary Question Time shall be rescheduled.

## § 72 Oral Question Time

During the oral Question Time, members of the Government answer questions which are put to them orally by Members. At the latest by Monday at 1100 hours, the Prime Minister informs the President of the Storting which members of the Government will take part in the oral Question Time that same week, and the President informs the Members of this.

The Members may put brief questions, limited to two minutes, to one of the members of the Government who are present. A Member may not ask more than one main question during an oral Question Time.

Members who wish to ask questions should notify the President, through the Storting's administration, of this in advance. The President decides which Members are to ask questions, and in which order.

Members of the Government may refuse to answer questions. The maximum time allotted for the first answer of the member of the Government after a main question is two minutes; otherwise speaking time shall be limited to one minute. After the answer, the questioner is entitled to speak once. The President may call upon other Members to speak once concerning the matter that was addressed in the question. A member of the Government is entitled to speak after each speech by a Member, in addition to which the President may call upon other members of the Government to speak.

The President decides when an oral Question Time shall end.

# § 73 Ordinary Question Time

During the ordinary Question Time, members of the Government answer questions submitted in writing by the Members to the President of the Storting through the Storting's administration. Questions shall be brief. A Member may ask one question during ordinary Question Time. If a question must be postponed owing to the absence of the Minister, the member may ask two questions during the next Question Time. Questions to be raised during a Question Time must be submitted not later than 1400 hours on the last Thursday prior to the Question Time. If a Thursday falls on a public holiday, the deadline for submitting written questions is 1400 hours on the last preceding working day. The President should reject questions submitted for Question Time concerning any matter that falls outside the sphere of responsibility of the Government and concerning matters for which interpellations or questions for Question Time have already been submitted and which are still unanswered. Moreover, the President may intervene against such wording as is referred to in § 55, third paragraph. The President sends the questions to the members of the Government concerned. The Storting's administration publishes the questions. The member of the Government may refuse to answer a question.

The questions to be dealt with during Question Time are reproduced and distributed to the Members before Question Time begins. Questioners speak in turn and may, without stating any grounds for their question, request a reply from the Minister. If the questioner is not present, another Member may bring the question up. If that is not done, the question is considered dropped.

In answering a question in Question Time, a Minister should speak for no more than three minutes. After the Minister has answered a question, the questioner and the Minister are each permitted to speak two more times to make brief comments, limited to one minute, on the matter about which the question was raised. In this connection, the questioner is entitled to ask brief supplementary questions. At the beginning of Question Time, the President may decide that the questioner and the Minister may only speak once each after the Minister has answered, if the President deems this necessary in order that the matters on the order of business may be dealt with in the course of the sitting.

# § 74 Requests for access to documents

A member who wishes to request access to Government and the public administration's documents may submit its request in writing to the President of the Storting through the Storting's administration. The President sends the request to the responsible member of the Government, who shall as soon as possible and at the latest within three days either submit the document or inform in writing why it has not been submitted within the time limit and in such case when it will be submitted or why it will not be submitted. The member of the Government may refuse the request to the extent that the document is subject to the right of secrecy pursuant to the Freedom of Information Act, but, in his assessment, shall place emphasis on the Members' special status and need for information.

# **Chapter 11 Miscellaneous Provisions**

# § 75 Members' duty of secrecy

Members are pledged to secrecy on all matters that are dealt with in camera by the Storting, and also when such matters are dealt with in the committees.

Members are further pledged to secrecy concerning matters they acquire knowledge of in the exercise of their parliamentary duties:

- a) information that is classified pursuant to the Act relating to Protective Security Services or the Protection Instructions, and
- b) matters of the nature referred to in § 13 of the Public Administration Act (certain personal affairs or technical devices and procedures, as well as operational or business matters which for competition reasons it is important to keep secret in the interests of the person to whom the information relates). The rules laid down in § 13 a) to 13 f) of the Public Administration Act shall apply accordingly wherever appropriate.

When attending a sitting for the first time, a Member shall sign a pledge of secrecy as formulated by the Presidium.

# § 76 Register of Members of the Storting's Appointments and Economic Interests

Members shall register the appointments and economic interests described in the Regulation on the Register of Members of the Storting's Appointments and Economic Interests in the manner and under the conditions prescribed in these regulations. This also applies to Substitute Members who attend in place of elected Members.

# § 77 Parliamentary party groups

By the term "parliamentary party group" in these Rules of Procedure is understood the Member or Members who were elected from a registered party which presented lists of candidates for election in at least one-third of the counties.

# § 78 Order in the Storting building

The President of the Storting shall by agreement with the competent authorities ensure that good order is maintained in the Storting building. Within the limits imposed by the regulations which apply to the building, access to the visitors' galleries must be as unrestricted as possible.

# § 79 Departure from the Rules of Procedure

Under special circumstances the Storting may decide that certain provisions in the Rules of Procedure shall not apply. Unless the proposal is put forward by the President, such a resolution requires a two-thirds majority. Proposals put forward by the President shall be decided by a simple majority.

# Appendix

# **Rules for Public Scrutiny Hearings**

(Adopted by the Storting 11 June 2001) (Enter into force 1 January 2002)

# Section 1 Scope and purpose

(1) The committees' public hearings in scrutiny matters shall be held in accordance with section 27 of the Rules of Procedure of the Storting and in accordance with these rules. By scrutiny matters is meant all matters dealt with by the Standing Committee on Scrutiny and Constitutional Affairs with the exception of matters relating to amendments to the Constitution, appropriations and electoral legislation. In the other committees, the rules concerning scrutiny hearings shall apply when the purpose of a public hearing is to clarify or assess a previous course of actual events. All committees may decide that other hearings shall also be held in accordance with the rules for scrutiny hearings.

(2) The purpose of the rules is to secure the Storting's need for information in scrutiny matters and to ensure the satisfactory progress of hearings while safeguarding the security under the law of persons summoned to give information at such hearings.

# Section 2 Preparation of the hearing

(1) Prior to the hearing, the committee shall hold a special preparatory meeting. The committee should review the issues on which it requires elucidation with a view to ensuring that the questioning is as effective as possible. A schedule for the hearing should also be prepared.

(2) During the preparatory meeting the committee shall decide whether principal questioners shall be nominated for the hearing and, if so, who these shall be, cf. section 4, third paragraph.

## Section 3 The status of persons summoned to hearings

(1) Persons requested to attend hearings shall be notified as early as possible. The matter or matters on which the committee requires elucidation shall be stated in the summons. A copy of these Rules shall be enclosed. Information shall also be given as to which media will be permitted to be present and whether minutes shall be taken. Persons attending shall have access to documents relevant to the matter unless otherwise indicated by rules concerning duty of secrecy.

(2) Persons summoned shall be free to decide whether or not to attend and whether or not to answer the questions of the committee. If a question cannot be answered without revealing information subject to the duty of secrecy, the summoned person should inform the committee of this. The summoned person may make a request to the committee to be allowed to make his or her statement wholly or partly in camera. If such a request is made, the committee shall interrupt the hearing and consider the request in camera.

(3) Persons summoned shall be entitled to be accompanied by an adviser. Two or more advisers may attend unless disallowed by the committee. The person summoned is entitled to confer with his or her adviser before answering a question. If so permitted by the chair of the meeting, the adviser may supply the answer.

# Section 4 Conduct of the hearing

(1) The committee chair shall give an introductory presentation of the topic for the hearing and state the procedures that will apply. The committee chair shall be responsible for allocating speaking time between the committee members and for ensuring that the hearing is conducted in accordance with section 27 of the Rules of Procedure of the Storting and these Rules. When questions are asked by the committee chair, the meeting should be chaired by the first vice chair or the second vice chair. The chair of the meeting shall ensure that questions are within the scope of the stated topic and that the security under the law of the person summoned to give information is safeguarded.

(2) Before questions are asked by members of the committee, the person summoned shall be allowed a maximum of ten minutes to present his or her version of the matter. When all questions have been asked, the person summoned shall be allowed a maximum of five minutes to summarize the matter. The chair of the meeting may extend the speaking time of the person summoned to the extent found necessary for clarification of the matter.

(3) During questioning, the spokesperson and two other members of the committee shall be allocated specific time to ask questions. The choice of principal questioners should be made with due regard for elucidation of all aspects of the matter. If principal questioners are nominated, the remaining members of the committee shall each be entitled to a maximum of ten minutes speaking time including the reply.

(4) The hearing shall begin with the questions of the spokesperson followed, if appropriate, by the two other principal questioners. The remaining members of the committee are then called upon to ask questions in the order that is usual in debates of the Storting.

(5) The chair of the meeting may allow brief and direct follow-up questions from other committee members. Such follow-up questions shall not be included in the speaking time allocated pursuant to the third paragraph. A further opportunity shall be given for a brief concluding round of questions, beginning with the spokesperson and followed by the principal questioners and the remaining committee members.

(6) There shall be no exchange of views between committee members during the hearing. Members shall not comment upon answers given except when such comments form a natural part of a follow-up question. Improper or offensive behaviour or questions shall not be permitted. Such behaviour shall be censured by the chair of the meeting.

(7) Pursuant to section 27, fifth paragraph, of the Rules of Procedure of the Storting, a member of the committee may request the interruption of a hearing so that the committee may discuss further progress including proposals that the hearing be discontinued or continued in camera. Confidential information may only be received by the committee in camera. During public hearings the committee members may not repeat or refer to information subject to a duty of secrecy laid down in Statute or instructions.

# Section 5 Summoning of civil servants and senior officials to hearings

(1) The committee may request civil servants and senior officials to attend hearings. In the case of ministerial employees, such requests shall be made to the Minister concerned, who is then entitled to be present at the hearing. All questions shall be addressed to the Minister, who shall decide who shall answer. If found necessary for specific reasons, the committee may, following a separate discussion in camera, nevertheless decide that questions shall be addressed directly to the civil servant or senior official who has been summoned to attend.

(2) Civil servants and senior officials in external agencies may be requested directly to attend hearings. In such cases, the Minister concerned shall be notified and allowed to attend. Questions shall be addressed directly to the person summoned, but the Minister shall be allowed to supply additional information.

(3) When questioning civil servants and senior officials, the committee is obliged to pay due consideration to the duty of loyalty within the public administration, and between the civil service and the Minister. The chair of the meeting must ensure that this is respected.